

COMMISSIONERS
MARC SPITZER - Chairman
WILLIAM A. MUNDELL
JEFF HATCH-MILLER
MIKE GLEASON
KRISTIN K. MAYES



ARIZONA CORPORATION COMMISSION

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2003 OCT 16 A 10: 36

AZ CORP COMMISSI DOCUMENT CONTROL

DATE:

October 16, 2003

DOCKET NO:

W-02448A-03-0278

TO ALL PARTIES:

Enclosed please find the recommendation of Administrative Law Judge Amanda Pope. The recommendation has been filed in the form of an Opinion and Order on:

HIGH COUNTTY PINES WATER COMPANY (RATES)

Pursuant to A.A.C. R14-3-110(B), you may file exceptions to the recommendation of the Administrative Law Judge by filing an original and thirteen (13) copies of the exceptions with the Commission's Docket Control at the address listed below by 4:00 p.m. on or before:

OCTOBER 27, 2003

The enclosed is <u>NOT</u> an order of the Commission, but a recommendation of the Administrative Law Judge to the Commissioners. Consideration of this matter has <u>tentatively</u> been scheduled for the Commission's Working Session and Open Meeting to be held on:

NOVEMBER 4 and 5, 2003

For more information, you may contact Docket Control at (602)542-3477 or the Hearing Division at (602)542-4250. For information about the Open Meeting, contact the Executive Secretary's Office at (602) 542-3931.

Arizona Corporation Commission

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BRIANC. McNEIL

EXECÚTIVE SECRETARY

BEFORE THE ARIZONA CORPORATION COMMISSION

² COMMISSIONERS

MARC SPITZER, Chairman
WILLIAM A. MUNDELL
JEFF HATCH-MILLER
MIKE GLEASON
KRISTIN K. MAYES

IN THE MATTER OF THE APPLICATION OF HIGH COUNTRY PINES WATER COMPANY FOR A PERMANENT RATE INCREASE.

DOCKET NO. W-02448A-03-0278 DECISION NO.

<u>ORDER</u>

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9 Open Meeting November 4 and 5, 2003

Phoenix, Arizona

BY THE COMMISSION:

Having considered the entire record herein and being fully advised in the premises, the Arizona Corporation Commission ("Commission") finds, concludes, and orders that:

FINDINGS OF FACT

- 1. High Country Pines Water Company ("High Country" or "Company") is an Arizona public service corporation that currently provides public water utility service to approximately 125 customers in an area along Highway 260, in Navajo County approximately one mile west of Heber, Arizona.
- 2. High Country is organized as a C corporation and provides water utility service under authority of a Certificate of Convenience and Necessity granted by the Commission in Decision No. 54478 dated April 17, 1985.
- 3. On October 25, 1993, High Country filed a proposed tariff revision to establish a special commodity rate for the Salvation Army Youth Camp ("SAYC"). This special rate allowance was approved in Decision No. 58499 (January 13, 1994).
- 4. The Commission authorized High Country's current permanent rates, including the special commodity rate for the SAYC, in Decision No. 60893 (May 22, 1998).
- 5. On May 1, 2003, High Country filed with the Commission an application for a permanent rate increase.

- 6. On June 2, 2003, the Commission's Utilities Division Staff ("Staff") filed a letter informing High Country that its application was insufficient.
- 7. On June 16, 2003, High Country filed a revised application to perfect the deficiencies noted in Staff's June 2, 2003 letter.
- 8. On July 11, 2003, High Country filed an application for a permanent rate increase, which was intended to replace all previous filings in this matter.
- 9. On July 16, 2003, Staff filed a letter informing High Country that its application had met the Commission's sufficiency requirements and classifying High Country as a Class D utility.
 - 10. The Company mailed notice of its rate application to its customers on July 11, 2003.
- 11. After customer notification, the Commission's Consumer Services section received five opinions from customers. Two customers were opposed to the proposed increase, one customer was in favor of the increase, and two customers felt that additional storage tanks are needed.
- 12. On September 23, 2003, Staff filed its Staff Report recommending approval of its recommended rates and charges without a hearing.
- 13. On October 6, 2003, Staff filed an amended Schedule 4 to its September 23, 2003 Staff Report. This amended Schedule makes typographical changes to Staff's report relating to High Country's proposed service charges and includes Staff's recommendation with regard to High Country's proposal for Reconnection (Delinquent) Fees (After Hours), Late Fees, and Call Out Fees.
- 14. High Country's system consists of a well, which pumps into a storage tank, followed by two 10 horsepower ("Hp") booster pumps and a 5,000 gallon pressure tank. There is also a 25 Hp booster on standby for fire flow needs.
- 15. Based on test year results for the year ended December 31, 2002, as adjusted by Staff, High Country realized an operating loss of \$10,678.
- 16. The Company proposed an increase in revenues of \$3,788, for total operating revenues of \$62,085, and an operating loss of \$7,769.
- 17. Staff recommended an increase in revenues of \$5,449, for total operating revenues of \$63,746, which with total operating expense of \$55,820, results in a recommended operating income of \$7,926.

18. High Country's present and proposed rates and charges, as well as Staff's recommended rates and charges, are as follows:

| | Present Rates | Proposed | Rates |
|---|------------------|----------|--------------|
| | | Company | <u>Staff</u> |
| MONTHLY USAGE CHARGE: | | | |
| 5/8" x ³ / ₄ " Meter | \$20.00 | \$20.00 | \$20.00 |
| ³/₄" Meter | 30.00 | 30.00 | 30.00 |
| 1" Meter | 50.00 | 50.00 | 50.00 |
| 1 ½" Meter | 100.00 | 100.00 | 100.00 |
| 2" Meter | 136.00 | 136.00 | 136.00 |
| 3" Meter | 255.00 | 255.00 | 255.00 |
| 4" Meter | 370.00 | 370.00 | 370.00 |
| 6" Meter | 900.00 | 900.00 | 900.00 |
| Gallons included in Minimum | 0 | 0 | 0 |
| Excess of Minimum – per 1,000 Gallons | \$3.35 | N/A | N/A |
| From 1 to 100,000 Gallons | N/A | \$3.85 | N/A |
| Over 100,000 Gallons | N/A | 4.00 | N/A |
| From 1 to 2,000 Gallons | N/A | N/A | \$3.50 |
| From 2, 001 to 10,000 Gallons | N/A | N/A | 3.75 |
| Over 10,000 Gallons | N/A | N/A | 4.00 |
| Special Rates for Salvation Army Youth Camp | | | |
| 4" Meter – Usage Charge | \$275.00 | \$275.00 | \$275.00 |
| Per 1,000 Gallons | \$2.50 | \$2.875 | \$2.875 |
| SERVICE LINE AND METER INSTALLATION C | HARGES: | | |
| (Refundable pursuant to A.A.C. R14-2-405) | | | |
| 5/8" x ¾" Meter | \$330.00 | \$400.00 | \$400.00 |
| ³¼" Meter | 375.00 | 425.00 | 425.00 |
| 1" Meter | 440.00 | 510.00 | 510.00 |
| 1 ½" Meter | 660.00 | 770.00 | 770.00 |
| 2" Meter | 1,150.00 | 1,340.00 | 1,340.00 |
| 3" Meter | 1,625.00 | 1,870.00 | 1,870.00 |
| 4" Meter | 2,540.00 | 2,930.00 | 2,930.00 |
| 6" Meter | 4,875.00 | 5,610.00 | 5,610.00 |
| SERVICE CHARGES: | | | |
| Establishment | \$35.00 | \$45.00 | \$40.00 |
| Establishment (After Hours) | 50.00 | 90.00 | 60.00 |
| Reconnection (Delinquent) | 25.00 | 45.00 | 40.00 |

DECISION NO.

| : | | | | |
|----|---|---------|----------------|-------|
| | Reconnection (Delinquent) after hours | N/A | 90.00 | 60.00 |
| 1 | Meter Test (If Correct) | 50.00 | 70.00 | 50.00 |
| 2 | Deposit | * | * | * |
| 2 | Deposit (proposed) Residential | N/A | 2X estimated | * |
| 3 | | | average | |
| _ | Deposit (proposed) Non-Residential | N/A | 2.5X estimated | * |
| 4 | | | average | |
| _ | Deposit Interest | * | 6.00% | * |
| 5 | Reestablishment (Within 12 Months) | ** | ** | ** |
| 6 | NSF Check | 15.00 | 25.00 | 20.00 |
| ١ | Deferred Payment (per month) | 1.50% | 1.50% | 1.50% |
| 7 | Meter Re-Read (If Correct) | 15.00 | 35.00 | 20.00 |
| | Late Fee | 1.50% | \$5.00 | 1.50% |
| 8 | Call Out Fee | 25.00 | 45.00 | 40.00 |
| 9 | | | | |
| | MONTHLY SERVICE CHARGE FOR FIRE SPR | | #0.00 | *** |
| 10 | 4" or Smaller | \$0.00 | \$0.00 | *** |
| | 6" | 0.00 | 0.00 | *** |
| 11 | 8" | 0.00 | 0.00 | *** |
| 12 | 10" | 0.00 | 0.00 | |
| 12 | Larger than 10" | 0.00 | 0.00 | *** |
| 13 | * Per Commission Rule (A A C R14-2 | 402(D)) | | |
| | Tel Commission Rule (14.7.C. Rt+2-408(B)). | | | |
| 14 | | • | 3 7 7 | |
| 15 | 1.00 /6 Of monany minimum for a cor | - | | |
| 10 | but no less than \$5.00 per month. The service charge for fire sprinklers | | | |

19. Staff made three adjustments to the Company's proposed rate base of (\$115,462). Staff's first rate base adjustment is a \$374.00 increase to the Company's proposed Plant in Service. This adjustment is a result of Staff restating the Structures and Improvements plant category to the Commission-approved ending balance of \$7,867 per Decision No. 60893 dated May 22, 1998.

is only applicable for service lines separate and distinct from the primary

- 20. Staff's second adjustment is a \$13,446 reduction in the Company's proposed accumulated depreciation balance. Staff arrived at its proposed accumulated depreciation balance of \$271,757 by beginning with the accumulated depreciation balance of \$130,621 approved per Decision No. 60893, adding depreciation expense at the approved five percent depreciation rate for the years 1997 through 2002, and then reducing accumulated depreciation by \$2,017 to reflect retired plant.
 - 21. The third adjustment Staff proposed is a \$21.00 reduction in working capital, based

water service line.

on Staff's adjustments to operating expenses.

- 22. Staff's adjustment to the Company's proposed Plant in Service is reasonable and we adopt it. As a result, High Country's test year adjusted Plant in Service balance is \$759,226. We also find Staff's proposed adjustment to Accumulated Depreciation reasonable and will adopt it, for a test year adjusted Net Plant in Service balance of \$487,469. Staff's adjustments to rate base, as reflected in the Staff Report, are reasonable and should be adopted. Consequently, High Country's Fair Value Rate Base ("FVRB") is determined to be (\$101,663).
- 23. Staff adjusted the Company's proposed test year Operating Revenues upward by \$700. This adjustment was a result of reclassifying late fees income from other interest income to other water revenues to properly record late payment transactions.
- 24. Staff made a total of six adjustments to Operating Expenses, detailed below, resulting in a net decrease of \$179.00 to the Company's filing of \$69,854, for total adjusted test year Operating Expenses of \$69,675.
- 25. Staff adjusted High Country's outside service expenses upward by \$650.00 to reflect invoices found by Staff audit.
- 26. Staff reclassified \$12.00 in regulatory Commission rate case expense to miscellaneous expense and \$1,042 in regulatory Commission rate case expense to the water testing expense account. Staff then reduced water testing expense by \$820.00, which represents a pro forma adjustment reflecting the Staff engineering estimate of annual water testing costs. Staff's net adjustment to water testing is \$222.00.
- 27. Staff adjusted High Country's depreciation expense upward by \$19.00 to account for Staff's adjustment of the Structures and Improvements account in Plant in Service and adjusted High Country's property tax expense upward by \$28.00 to account for invoices found by Staff audit to be properly classified as property tax expense.
- 28. Staff's adjustments to Operating Revenues and Operating Expenses are reasonable, and we adopt them. As adjusted, High Country had test year Operating Revenues of \$58,997 and test year Operating Expenses of \$69,675, for an adjusted test year operating loss of \$10,678.
 - 29. Due to the Advances in Aid of Construction and Contributed Plant, the Company has

1 an Original Cost Rate Base ("OCRB") of (\$101,663).

- 30. Because the Company has a negative OCRB, a rate of return analysis is not useful in setting rates. Staff based its rate recommendation on an operating margin of 12.43 percent, and believes that its proposed rates will produce an operating income adequate to enable the Company to meet current operating levels and provide a cushion for contingencies. We find this methodology reasonable in the circumstances of this case and find that it results in rates that are just and reasonable. We will therefore adopt Staff's proposed revenue requirement.
- 31. Staff agreed with the Company's proposed increases to its Service Line and Meter Installation charges.
 - 32. Staff's proposed Service Charges are reasonable and should be adopted.
- 33. High Country currently has a rate design consisting of a flat commodity rate structure with no gallons included in the \$20.00 monthly usage charge and a \$3.35 charge for every 1,000 gallons. The Company proposes a rate design consisting of a two tiered commodity rate with no gallons included in the monthly minimum charge of \$20.00, a rate of \$3.85 per gallon for usage from 0 to 100,000 gallons, and a rate of \$4.00 per gallon for all water usage over 100,000 gallons. The Company proposes a commodity rate for the SAYC with a monthly minimum charge of \$275.00 and a single commodity rate of \$2.875 per 1,000 gallons for all usage.
- 34. Staff recommends adoption of a three tiered rate structure, with rates designed to recover its recommended revenue requirement. Staff believes that its recommended tier breaks are compatible with water conservation efforts and usage patterns. Staff's proposed rates are based on a monthly minimum charge of \$20.00, with commodity rates of \$3.50 per 1,000 gallons for the first 2,000 gallons, \$3.75 per 1,000 gallons for usage from 2,001 up to 10,000 gallons, and \$4.00 per 1,000 gallons for all water usage over 10,000 gallons.
- 35. Staff recommends approval of the commodity rate requested by the Company for the SAYC.
- 36. During the test year, the Company's residential customers had a median use of 966 gallons, and the SAYC had an average use of 318,150 gallons.

37. The Company's proposed rates would increase the median 5/8 x 3/4 inch meter

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monthly bill by 2.1 percent, from \$23.24 to \$23.72 and the SAYC's monthly bill by 11.1 percent, from \$1,070.38 to \$1,189.68.

- 38. Staff's recommended rates would increase the median 5/8 x 3/4 inch meter monthly bill by 0.6 percent, from \$23.24 to \$23.38. Staff recommends approval of the commodity rate requested by the Company for the SAYC.
- 39. As reported by the Arizona Department of Environmental Quality ("ADEQ"), High Country's water system has no deficiencies and is currently delivering water that meets the water quality standards required by Title 18, Chapter 4 of the Arizona Administrative Code.
- 40. Staff reports that High Country's most recent lab analysis indicates that the arsenic level in its source supply was 3 micrograms per liter (µg/l). Based on this arsenic level, the Company is in compliance with the U.S. Environmental Protection Agency's new Maximum Contaminant Level for arsenic of 10 µg/l, effective in 2006.
 - 41. The Company is current on all property and sales taxes.
 - 42. The Company is current with Commission filing requirements.
- 43. High Country does not have a curtailment plan tariff on file with the Commission. Staff recommends that the Commission order High Country to file a curtailment plan tariff.
- 44. Staff recommends that its proposed rates and charges appearing on Schedule 4, as amended by its October 6, 2003 submission, of the Staff Report be approved without a hearing.
- 45. Staff recommends that High Country be ordered to adopt the by-account depreciation rates shown in Exhibit 3 of the Engineering Report attached to the Staff Report.
- 46. Staff recommends that High Country should be ordered to collect from its customers their proportionate share of any Transaction, Privilege, Sales, or Use Tax as provided for in A.A.C. R14-2-409(D) in addition to the collection of its regular rates and charges.
- 47. Staff's recommendations in Findings of Fact Nos. 43 through 46 are reasonable, and we will adopt them.

CONCLUSIONS OF LAW

1. High Country is a public service corporation within the meaning of Article XV of the 28 Arizona Constitution and A.R.S. §§40-250 and 40-251.

- The Commission has jurisdiction over High Country and the subject matter of the 1 2. 2 application.
 - Notice of the application was provided in the manner prescribed by law. 3.
 - 4. The rates and charges authorized herein are just and reasonable and should be approved without a hearing.

ORDER

IT IS THEREFORE ORDERED that High Country Pines Water Company shall file with the Commission, on or before November 28, 2003, the following schedule of rates and charges:

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MONTHLY USAGE CHARGE:

| 11 | | |
|-----|-------------------|---------|
| 11 | 5/8" x 3/4" Meter | \$20.00 |
| 12 | ³¼" Meter | 30.00 |
| | 1" Meter | 50.00 |
| 13 | 1 ½" Meter | 100.00 |
| 1.4 | 2" Meter | 136.0 0 |
| 14 | 3" Meter | 255.00 |
| 15 | 4" Meter | 370.00 |
| | 6" Meter | 900.00 |
| | | |

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Gallonage Charge per 1,000 gallons:

| 18 | 1 to 2,000 gallons | \$3.50 |
|----|-------------------------|--------|
| 19 | 2,001 to 10,000 gallons | 3.75 |
| 19 | Over 10,000 gallons | 4.00 |

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| Special Rates for Salvation Army Youth Camp | |
|---|--|
| 4" Meter – Usage Charge | |

| 21 | Per 1, 000 Gallons | Ŭ |
|----|--------------------|---|
| | 1 of 1,000 Gamons | |

| 4" Meter – Usage Charge | \$275.00 |
|-------------------------|----------|
| Per 1, 000 Gallons | \$2.875 |
| | |

| 23 | 5/8" x 3/4" Meter | \$400.00 |
|----|-------------------|----------|
| | ³¼" Meter | 425.00 |
| 24 | 1" Meter | 510.00 |
| | 1 ½" Meter | 770.00 |
| 25 | 2" Meter | 1,340.00 |
| 26 | 3" Meter | 1,870.00 |
| 20 | 4" Meter | 2,930.00 |
| 27 | 6" Meter | 5,610.00 |

SERVICE CHARGES: 28

| | | | D |
|-----|--|----------------------------------|---------------|
| 1 | Establishment | | \$40.00 |
| 1 | Establishment (After I | Hours) | 60.00 |
| 2 | Reconnection (Deling | uent) | 40.00 |
| _ | Reconnection (Deling | uent/After Hours) | 60.00 |
| 3 | Meter Test (If Correct |) | 50.00 |
| | Deposit | | * |
| 4 | Deposit Residential | | * |
| 5 | Deposit Non-Resident | ial | * |
| | Deposit Interest | | * |
| 6 | Reestablishment (Within 12 Months) | | ** |
| | Reestablishment (Within 12 Months/After Hours) | | N/A |
| 7 | NSF Check | | 20.00 |
| | Deferred Payment (per | r month) | 1.50% |
| 8 | Meter Re-Read (If Correct) | | 20.00 |
| 9 | Late Fee | | 1.5% |
| 1 | Call Out Fee | <u> </u> | 40.00 |
| 10 | | | |
| | * Per Com | mission Rule (A.A.C. R14-2-40 |)3(B)). |
| 11 | | off system times the minimum (| (A.A.C. R14- |
| 12 | | f monthly minimum for a comp | |
| 12 | but no le | ess than \$5.00 per month. The s | ervice charge |
| i i | l :1 | | 1 1' 4' |

-2-403(D)).

meter connection, e for fire sprinklers is only applicable for service lines separate and distinct from the primary water service line.

IT IS FURTHER ORDERED that the above rates and charges shall be effective for all service provided on and after December 1, 2003.

IT IS FURTHER ORDERED that High Country Water Company shall notify its customers of the rates and charges authorized herein and the effective date of same by means of an insert in its next regular monthly billing.

IT IS FURTHER ORDERED that High Country Water Company shall file with the Commission a copy of the notice it sends to its customers within 60 days of this Decision.

IT IS FURTHER ORDERED that High Country Water Company shall, within 60 days of this Decision, file with the Commission a curtailment plan tariff similar to the sample tariff posted on the Commission's web site or available upon request from Commission Staff.

IT IS FURTHER ORDERED that High Country Water Company shall adopt the depreciation rates shown in Exhibit 3 of the Engineering Report attached to the September 23, 2003 Staff Report in this docket.

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DECISION NO.

| 1 | IT IS ELIPTHED OPDER | DED that High Country Water | or Company shall collect from its |
|----|---|-----------------------------|--|
| | IT IS FURTHER ORDERED that High Country Water Company shall collect from it | | |
| 2 | customers, in addition to the collection of its regular rates and charges, its customers' proportionate | | |
| 3 | share of any Transaction, Privilege, Sales, or Use Tax as provided for in A.A.C. R14-2-409(D). | | |
| 4 | IT IS FURTHER ORDERED that this Decision shall become effective immediately. | | |
| 5 | BY ORDER OF T | HE ARIZONA CORPORATIO | ON COMMISSION. |
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| 7 | | | |
| 8 | CHAIRMAN | COMMISSIONER | COMMISSIONER |
| 9 | | | |
| 10 | COMMISSIONER | COMMISSIONER | |
| 11 | COMMISSIONER | COMMISSIONER | |
| 12 | | IN WITNESS WHEREOF, | I, BRIAN C. McNEIL, Executive |
| 13 | | hereunto set my hand and | Corporation Commission, have caused the official seal of the |
| 14 | · | this day of | the Capitol, in the City of Phoenix, 2003. |
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| 16 | | BRIAN C. McNEIL | |
| 17 | DISSENT | EXECUTIVE SECRETARY | • |
| 18 | DISSENT | | |
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DECISION NO.

| 1 | SERVICE LIST FOR: | HIGH COUNTRY WATER COMPANY | | | |
|----|---|----------------------------|--|--|--|
| 2 | DOCKETANO | W. 00 440 4 00 00 00 | | | |
| 3 | DOCKET NO.: | W-02448A-03-0278 | | | |
| 4 | Gregory G. Horne, President | | | | |
| 5 | High Country Pines Water Company 9630 North 25 th Avenue, Suite 450 Phoenix, Arizona 85021 | | | | |
| 6 | | | | | |
| 7 | Christopher Kempley, Chief Counsel Legal Division | | | | |
| 8 | ARIZONA CORPORATION COMMISSIC 1200 West Washington Street | ON | | | |
| 9 | Phoenix, Arizona 85007 | | | | |
| 10 | Ernest Johnson, Director Utilities Division | | | | |
| 11 | ARIZONA CORPORATION COMMISSION 1 1200 West Washington Street | | | | |
| 12 | Phoenix, Arizona 85007 | | | | |
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